#### **ORDINANCE NO. 2018-01**

AN ORDINANCE AMENDING CHAPTER 110 (ZONING) TO AMEND PORTIONS OF ARTICLES AND SECTIONS CONTAINED THEREIN PERTAINING TO THE PLANNED DEVELOPMENT DISTRICTS AND THE REVIEW AND APPROVAL PROCEDURES ASSOCIATED THEREWITH.

BE IT ORDAINED, by the City Council of the City of Fairfax, Virginia, that Chapter 110, Article 1, §1.6.2, of the Code of the City of Fairfax, Virginia, is hereby amended as follows:

### §1.6.2. Conforming uses and structures

### A. Planned Developments

- 1. Any PD development plan, including "general development plans" and "planned development plans," lawfully approved prior to the effective date of this chapter shall continue to be valid after the effective date. Development shall be permitted in accordance with an approved development plan, including any associated proffers and/or conditions of approval. Such plans shall comply with the requirements of this chapter, provided that in the event of any inconsistency between an approved development plan and the requirements of this chapter, development in accordance with the approved development plan shall be permitted.
- 2. Any changes to a previously approved development plan (referred to as a "master development plan" in this chapter) shall be subject to the planned development review requirements of §6.6; provided however, that any proffers included as part of a planned development the application for which was filed prior to July 1, 2016 shall remain in full force and effect except to the extent a proffer condition amendment requested by the applicant may be approved by city council.

## D. Proffers

Any use or structure existing approved prior to the effective date of this chapter that is subject to a proffer(s) shall continue to be subject to such proffer(s) and any use or structure in a planned development district the application for which was filed prior to July 1, 2016 that is subject to a proffer(s) shall remain subject to any such proffer(s) except to the extent a proffered condition amendment requested by an applicant may be approved by the city council.

BE IT FURTHER ORDAINED, by the City Council of the City of Fairfax, Virginia, that Chapter 110, Article 3, §3.2.3, of the Code of the City of Fairfax, Virginia, is hereby amended as follows:

### §3.2.3. Planned development districts

A. PD-M, Planned Development Mixed Use

The PD-M, Planned Development Mixed Use District is intended to provide for eoordinated mixed use developments which may include residential and nonresidential uses within a planned development with appropriate boundary transitional yards (§4.5.5) and recreation and open space (§3.8.7). The variety of land uses available in this district allows flexibility to respond to market demands and the needs of tenants, which provides for a variety of physically and functionally integrated land uses.

BA.PD-R, Planned Development Residential

The PD-R, Planned Development Residential District is intended to provide for planned residential communities containing a mix of housing types, including associated amenities, with appropriate boundary transitional yards (§4.5.5), and recreation and open space (§3.8.7). This district is intended for planned residential projects that require additional flexibility not available in the residential districts The PD-R, Planned Development Residential District, is provided to encourage more flexibility for housing options within a planned development, and allowing an increased density in return for the provision of a higher quality development than may

be otherwise provided; i.e., more affordable housing, recreation and open space, or other improvements addressing community needs or values.

- B. PD-M, Planned Development Mixed Use
  - The PD-M, Planned Development Mixed Use District is intended to provide for coordinated mixed use developments which may include general residential and nonresidential uses within a planned development. The variety of land uses available in this district allows greater flexibility to respond to market demands and the needs of tenants, thereby providing for a variety of physically and functionally integrated land uses.
- C. PD-C, Planned Development Commercial District is intended to enhance the design of a commercial development by allowing for additional flexibility not available in the nonresidential districts. The district provides appropriate boundary transitional yards (§4.5.5) and allows for innovations and special features in site development, including the location and type of structures, the conservation of natural features, the conservation of energy, and the efficient use of recreation and open space (§3.8.7). PD-C districts protect adjacent uses with appropriate boundary transitional yards (§4.5.5)The PD-C, Planned Development Commercial District, is provided to enhance the design of commercial development and any ancillary residential uses included within a planned development by allowing for greater flexibility not available in general nonresidential districts.
- D. PD-I, Planned Development Industrial District is intended to provide a means of achieving unified industrial complexes of high quality to promote amenities beyond those expected under conventional techniques, to achieve greater flexibility in design, to encourage well-planned industrial developments that provide for community needs, to provide for appropriate use of land which is significantly unique in its physical characteristics, location or other circumstances to warrant special methods of development, and to allow the expansion of existing industrial areas while safeguarding and maintaining the integrity of surrounding uses, especially those of a residential nature. PD-I districts protect adjacent uses with appropriate boundary transitional yards (§4.5.5) The PD-I, Planned Development Industrial District, is provided to encourage unified industrial complexes of high quality by allowing for greater flexibility not available in general nonresidential districts.

BE IT FURTHER ORDAINED, by the City Council of the City of Fairfax, Virginia, that Chapter 110, Article 3, §3.8, of the Code of the City of Fairfax, Virginia, is hereby amended as follows:

#### §3.8.1. General purposes

The planned development districts of this article are intended to allow the city, at the request of an applicant, to set aside rigid zoning rules in order to allow applicants to create special and unique developments by mixing and clustering, where appropriate, mix and cluster land uses and/or dwelling types and provide providing more usable recreation and open space in a master development plan proposed by the applicant and approved by the city council. PDsPlanned developments should create a more livable, affordable and sustainable community. Starting from the baseline, which is current zoning, applicants may be given increased development rights, such as increased density and height, as well as increased flexibility, in return for providing benefits that make the project "superior" and the community better in accordance with the goals and objectives of the city, including, but not limited to, those set forth in the comprehensive plan.

## §3.8.2. General provisions

### A. Review process

All planned developments shall be reviewed and approved in accordance with the procedures of §6.6. A planned development can only be applied for by an applicant; the city cannot and will not unilaterally rezone any property to a planned development district without the submission of an application by an applicant, including the applicant's proposed master development plan. No proffers will be allowed in a planned development, as the master development plan and the applicable provisions of the zoning ordinance will control what may be created in an approved planned development.

### B. Minimum requirements

- 1. In approving a rezoning for a planned development, the city council shall find the proposed district designation and master development plan comply with the general provisions for all planned development in §3.8.2 and the specific standards for the planned development listed in §3.8.3 through §3.8.6, below, respectively.
- 2. Planned development district rezonings may be approved only when the applicant demonstrates to the satisfaction of the city council that a proposed planned development project would result in a greater benefit to the city than would a development under general zoning district regulations.

## C. Master development plan

The development proposed in the master development plan shall be eonsistent in substantial conformance with the comprehensive plan. A master development plan shall be filed by the applicant and approved by the city council approved and filed as part of each PDthe approval of each planned development rezoning. After a master development plan has been submitted by an applicant and approved by the city council, development of the property that is the subject of that plan shall be in substantial conformance with the approved master development plan. In the event the owner of a property that has been approved for a planned development wishes to make any changes to the master development plan for that property, said owner may request that the city council approve an amendment to the master development plan. In the event the owner of a property that has been approved for a planned development wishes to abandon that planned development, said owner may apply for a rezoning to the same or a different zoning district. At a minimum, such required plan shall set forth the following:

- 1. A statement by the applicant describing how the proposed development provides greater benefits to the city than would a development carried out in accordance with otherwise applicable zoning and development regulations;
- 21. A narrative addressing the proposed development that includes, but is not limited to, the following:
  - (a) A statement of how the proposed development is in substantial conformance with the comprehensive plan;
  - (b) A description of how the proposed development provides greater benefits to the city than would a development carried out in accordance with general zoning district regulations;
  - (c) An identification of site planning features designed to ensure compatibility between on-site residential and nonresidential uses, and with the surrounding neighborhood and land uses; and
  - (d) An explanation of explaining and tabulating the land uses by acre, number of dwelling units by housing type, residential density and/or square footage of nonresidential uses per acre, common open space acreage, potential traffic generation, overall character and architectural style, the relationship of the proposed development to existing development in the area and other related development features;
- 32. A plan identifying the locations of major streets, major utilities, existing and proposed land uses, entrance locations on existing streets, recreation and open space, landscaping plan, a conceptual drainage plan, and other items as may be required; depicting the proposed development that includes, but is not limited to, the following:
  - (a) An existing conditions plan, proposed layout plan with applicable dimensions, grading plan, conceptual utilities plan, tree survey, landscaping plan with tree coverage and impervious coverage, architectural elevations showing exterior building materials, site sections showing building heights, and recreation and open space plan;
  - (b) A tabulation of land uses by acreage, total number and square footage of dwelling units by housing type, residential density and/or square footage of nonresidential uses per acre, and recreation and open space acreage; and
  - (c) General zoning district uses and standards to be applicable within the planned development, including requests for modifications under §3.8.2.D, §3.8.2.E, and/or §3.8.2.F; and
- 4. General district standards to be applicable within the PD district;

- 5. Identification of site planning features designed to ensure compatibility between on-site residential and nonresidential uses, and with the surrounding neighborhood and land uses;
- 6. A statement of how the proposed development is consistent with the comprehensive plan; and
- 73. Other relevant information as may be required for a complete application deemed necessary by the city council to demonstrate conformance with the goals and policies of the city, including the comprehensive plan.
- D. Specific use standards

At the request of an applicant requesting approval of a planned development, Thethe specific use standards of §3.5 may be modified by city council as part of a planned development reviewin the approval of a master development plan. Any such modifications of the specific use standards of §3.5 requested by the applicant shall be clearly noted on the master development plan. Unless specifically modified by the city council as requested by an applicant in the approval of a master development plan, part of planned development approval all specific use standards specified in §3.5 shall apply.

E. Site development standards

- 1. In accordance with the considerations of §6.6.8, planned Planned developments should always result in greater benefit to the city, not less, as compared to development under the general district requirements in accordance with the considerations of §6.6.8.
- 2. Planned developments shall not be approved <u>primarily</u> for the <u>sole-purpose</u> of <u>increasing density</u>, reducing site development requirements or avoiding some other applicable requirement.
- 3. At the request of an applicant requesting approval of a planned development, Thethe site development standards of Article 4 and the streets, pedestrian facilities, and lots and blocks design and improvement standards (See Subdivision Ordinance, Sections 2.2, 2.3 and 2.4) may be modified by the city council as part of a planned development approval in the approval of a master development plan. Any such modifications requested by the applicant shall be clearly stated on the master development plan. Unless specifically modified by the city council as part of a planned development approval in the approval of a master development plan, all site development standards specified in Article 4, shall apply.
- F. Design guidelines and dimensional standards
  - 1. Each planned development shall provide a comprehensive set of design guidelines as part of the master development plan that demonstrate the project will be consistent in substantial conformance with the comprehensive plan. All dimensional standards shall be established in the master development plan when it is approved by the city council at the time of approval.
  - 2. <u>All</u>Each applicant will be required to propose a master development plans to shall include design guidelines and all changes relative to the applicable, current general district modifications to the dimensional standards of §3.6 requested by the applicant. The city council can modify that plan in the review process; only city council can approve a planned development rezoningOnce a master development plan is approved by the city council, all design guidelines and all modifications stated in the master development plan will be binding on the applicant.
- G. Recreation and open space

The master development plan shall provide recreation and open space in accordance with the requirements of §3.8.7. At least 20 percent of each planned development site shall be designated <u>and provided</u> as recreation and open space—for use and enjoyment of the residents and occupants of the Planned development.

H. Phasing

If development is proposed to occur in phases, the master development plan shall include a phasing plan for the development, and if appropriate, with shall include specific build-out dates. Guarantees shall be provided by the applicant in the master development plan that project improvements and amenities that are necessary and desirable for residents and occupants of the project or that are of benefit to the city, are shall be constructed with and provided as part of the first phase of the project, or, if this is not possible, then specific deadlines as early in the project as is technically may be feasible shall be provided by the applicant.

I. Development schedule

No zoning permit shall be issued for a mixed use development to authorize the occupancy of more than 66 percent of the approved residential floor areadwelling units as part of a PD-C or PD-M district development shall be issued-prior to the issuance of a zoning permit to authorize the occupancy of 100 percent of the approved nonresidential floor area for that development. The foregoing shall be binding on the applicant unless the applicant proposes a modification to this requirement in the master development plan and unless specifically modified by the city council as part of planned development approval approves such modification when it approves the master development plan.

### §3.8.3. PD-R, Planned Development Residential District

The purpose of the district shall be consistent with the provisions set forth in §3.2.3.A and §3.8.1.

### A. Minimum Requirements

- 1. The PD-R, Planned Development Residential District is an option provided to encourage a mix of housing options within a comprehensively planned development, and allowing a increased density in return for the provision of a higher quality development than is otherwise required; i.e., more affordable housing, recreation and open space, or other improvements addressing community needs or values.
- 2. Unless waived by the city council, the PD-R district is permissible only on sites of least two contiguous acres The PD-R district is permissible only on sites of at least two contiguous acres unless the city council waives this requirement in the approval of a master development plan.

#### B. Permitted uses

All uses permitted or <u>listed</u> as special uses in the R districts <u>are-may be permitted</u> in a PD-R district (see §3.3.1), subject to approval by the city council <u>when it approves a master development plan</u>.

### C. Project boundary transitional yards

- 1. Project boundary transitional yards shall not be required where the width of the project's perimeter residential lots is equal to or greater than the minimum lot width of the adjoining development or the minimum lot width required by the zoning district applied to any adjoining undeveloped parcel.
- 2. Unless modified by the city council, where narrower lot widths are provided, a project boundary transitional yard TY2 (§4.5.5) shall be provided along all project boundaries.

## DC.Signs

Signs allowed in the PD-R district shall be the same as signs allowed in the general residential districts in accordance with §4.6.8.

## §3.8.4. PD-M, Planned Development Mixed Use District

The purpose of the district shall be consistent with the provisions set forth in §3.2.3.B and §3.8.1.

### A. Minimum Requirements

- 1. The PD-M, Planned Development-Mixed Use District is an option provided to encourage coordinated mixed use developments.
- 2. Unless waived by the city council, the PD-M district is permissible on sites of least two contiguous acres The PD-M district is permissible only on sites of at least two contiguous acres unless the city council waives this requirement in the approval of a master development plan.

### B. Permitted Uses

- 1.—All uses permitted or <u>listed</u> as special uses in those permitted in the R districts and in the C districts <u>may be permitted in a PD-M district</u> (see §3.3.1), subject to approval by the city council <u>when it approves a master development plan</u>.
- 2. The mix of uses shall be established by the city council at the time of approval.

### C. Project boundary transitional yards

- 1. No project boundary transitional yard is required where the width of the project's perimeter, residential lots is equal to or greater than the minimum lot width of the adjoining development or the minimum lot width required by the zoning district applied to any adjoining undeveloped parcel.
- 2. Unless modified by the city council, a project boundary transitional yard TY3 (§4.5.5) shall be provided along all site area boundaries.

**DC.Signs** 

Signs allowed in the PD-M district shall be the same as signs allowed in the general residential and nonresidential districts, respectively, in accordance with §4.6.8.

## §3.8.5. PD-C, Planned Development Commercial District

The purpose of the district shall be consistent with the provisions set forth in §3.2.3.C and §3.8.1.

A. Minimum Requirements

- 1. The PD-C, Planned Development Commercial District is an option provided to enhance the design of a commercial development within a comprehensively planned development by allowing for additional flexibility not available in nonresidential districts.
- 2. Unless waived by the city council, the PD-C district is permissible on sites of at least two contiguous acres The PD-C district is permissible only on sites of at least two contiguous acres unless the city council waives this requirement in the approval of a master development plan.
- B. Permitted uses

All uses permitted or <u>listed</u> as special uses in the C districts <u>aremay be</u> permitted in a PD-C district (see §3.3.1), subject to approval by the city council <u>when it approves a master development plan</u>.

C. Project boundary transitional yards

Unless modified by the city council, a project boundary transitional yard TY3 (§4.5.5) shall be provided along all project boundaries.

DC.Signs

Signs allowed in the PD-C district shall be the same as signs allowed in the general nonresidential districts in accordance with §4.6.8, provided that signs allowed for any single-family detached or townhouse uses shall be the same as signs allowed in the least intensive otherwise applicable general residential districts, in accordance with §4.6.8.

### §3.8.6. PD-I, Planned Development Industrial District

The purpose of the district shall be consistent with the provisions set forth in §3.2.3.D and §3.8.1.

- A. Minimum requirements
  - 1. The PD-I, Planned Development Industrial District is an option provided to encourage unified industrial complexes of high quality by allowing for additional flexibility not available in nonresidential districts.
  - 2. Unless waived by the city council, the PD-I district is permissible on sites of least five contiguous acres The PD-I district is permissible only on sites of at least five contiguous acres unless the city council waives this requirement in the approval of a master development plan.
- B. Permitted uses
  - 1.—<u>All Usesuses</u> permitted or <u>listed</u> as special uses in the CG, IL and IH districts aremay be permitted in a PD-I district (see §3.3.1), subject to approval by the city council when it approves a master development plan.
  - 2. Non-industrial or non-manufacturing uses located in a PD-I district are intended to serve the needs of the development and not the needs of a surrounding area. Areas designated for non-industrial and non-manufacturing activities shall be oriented towards the interior of the project and shall not be located on exterior or perimeter streets or property boundaries, but shall be centrally located within the project to serve the employees of the district.
- C. Project boundary transitional yards

Unless modified by the city council, a project boundary transitional yard TY4 (§4.5.5) shall be provided along all project boundaries.

<del>D</del>C.Signs

Signs allowed in the PD-I district shall be the same as signs allowed in the <u>CG</u>, IL and IH districts in accordance with §4.6.8.

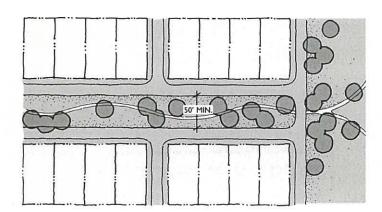
#### §3.8.7. Recreation and Open Space

A. General

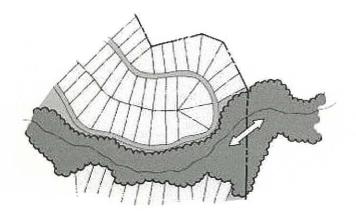
- 1. Recreation and open space is an integral part of planned developments (residential, commercial, industrial and mixed use), and may be provided for conventional subdivisions and development.
- 2. Where recreation and open space is included <u>in a planned development on a voluntary basis</u> in addition to the individual lots or to comply with minimum recreation and open space requirements (planned developments), such lands must be in one or more parcels dedicated <u>to</u> or otherwise protected as permanent (active or passive) recreation and open space.
- 3. Any city-accepted parks, schools and other public land dedication made (voluntarily) as part of a planned development will be counted towards complying with the requirements of §3.8.7.

### B. Configuration and use

- 1. The location, size, character and shape of required recreation and open space <u>in a planned development district</u> must be appropriate for its intended use. Recreation and open space land must be useable for recreational purposes—and/or provide visual and aesthetic appeal.
- 2. No more than 50 percent of any area otherwise containing obvious development challenges, including such as the presence of the regulated 100-year floodplain, open water, jurisdictional wetlands, a slope greater than or equal to 25 percent grade or geological hazards, may be considered to comply with the recreation and open space requirement.
- 3. The minimum width for any required recreation and open space shall be 50 feet. The zoning administrator may grant exceptions for items such as trail easements, and mid-block crossings and linear parks, medians, when their purpose meets the intent of §3.8.7.



- 4. At least 60 percent of the required recreation and open space shall be contiguous. For the purposes of §3.8.7, <u>the term</u> contiguous shall include any recreation and open space bisected by a <u>residential street</u>, i.e. one <u>primarily serving a residential uses local street</u>, provided that:
  - (a) A pedestrian crosswalk or underpass is constructed to provide safe and adequate access to the recreation and open space on from both sides of the street; and
  - (b) The right-of-way area is not included in the minimum recreation and open space calculation-;
  - (c) The recreation and open space shall adjoin any neighboring recreation and open spaces, protected lands, and non-protected natural lands that would be candidates for inclusion as part of future recreation and open spaces or protected lands:



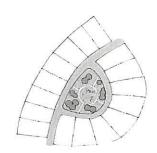
- (d) Adopted city plans shall be taken into consideration when evaluating land use and development applications-:
- (e) Where appropriate, Thethe required recreation and open space shall be directly accessible to the largest practicable number of lots within the subdivision planned development. Non-adjoining lots shall be provided with safe, convenient access to the recreation and open space (i.e. mid-block connections in logical locations):
- (f) Access to the recreation and open space shall be provided either by an abutting street or easement. Any Suchsuch easement shall be not less than at least 30 feet wide for its entire length.
- (g) Trails may be developed in recreation and open space-; and
- (h) At least 20 percent of the recreation and open space shall be improved in accordance with the options set forth below. The shape, topography and subsoil shall be appropriate to the improvements proposed.

## RECREATION AND OPEN SPACE OPTIONS

#### TOT LOT & PLAYGROUNDS (PRIVATE ONLY)

Playgrounds provide play areas for children as well as open shelter and benches. Playgrounds may be built within squares, greens, mini-parks and neighborhood parks or may stand alone within a residential block.

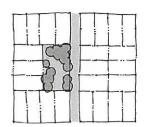
Playgrounds shall be designed with commercial grade play equipment and may include picnic units and shelters. Minimum requirements include two park benches, and one trash receptacle and one trash recycling receptacle. Must have <u>a</u> shock-absorbing surface with a maximum two percent slope. Playgrounds must meet all federal, state and local regulations and be compliant with the Americans with Disabilities Act.



## MINI-PARK (PRIVATE ONLY)

Mini-Parks provide active recreational facilities for <u>the</u> use by the residents of the immediate neighborhood within the development.

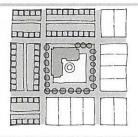
Size is from 2,500 sq. ft. to one acre. May include: tennis courts, basketball courts, playgrounds and seating accommodations. Each mini-park shall be centrally located and easily accessible so that it can be conveniently and safely reached and used by those persons in the surrounding neighborhood it is designed to serve. Rear facing lots are allowed. Mini-parks shall be attractively landscaped and be provided with sufficient natural or man-made screening or transitional yard areas to minimize any negative impacts upon adjacent residences.



# PLAZA

Plazas are for passive recreation use adjacent to a civic or commercial building. Plazas are paved in brick or another type of impervious surface.

Plazas shall be level, stepped or gently sloping. At no time shall a plaza's horizontal length or width be greater than three times the



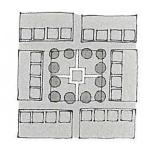
## RECREATION AND OPEN SPACE OPTIONS

height of surrounding buildings. Size may range from 2,000 to 30,000 sq. ft.

### **SQUARES**

Squares are formal areas for passive recreation use bounded by roads or front facing lots.

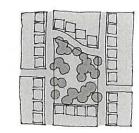
Squares shall be bounded by roads on a minimum of three sides or 75 percent of their perimeter and may be bounded by front facing lots on one side or 25 percent of their perimeter. No rear facing lots allowed adjacent to a square. Trees plantings are encouraged parallel to the street. Geometrical tree planting layouts for internal plantings are encouraged. Size may range from 500 sq. ft. to one acre



#### GREEN

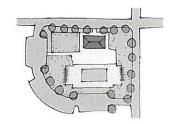
Greens are informal areas for passive use bounded by roads or front facing lots.

A green shall be bounded by roads on a minimum of three sides or 75 percent of their perimeter and may be bounded by front facing lots on one side or 25 percent of their perimeter. No rear facing lots are allowed adjacent to a Green. Tree plantings can be informal and the topography irregular. Greens may be used to preserve specimen trees. Size may range from 500 sq. ft. to one acre.



### CLUBHOUSE/POOL AMENITY AREA

Clubhouse/pool areas can be found in a neighborhood park, minipark or alone as an amenity area for the residents of a developed community. Clubhouse/pool areas can include: swimming pools, group activity room, gazebos, outdoor dining and service areas, and exercise stations.

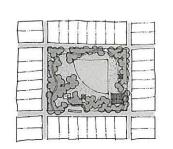


Pools should be a minimum size of 1,000 sq. ft. Clubhouses and swimming pools must meet all applicable building and health codes for the city and the Commonwealth of Virginia.

### NEIGHBORHOOD PARK

Neighborhood parks are designed for active or passive recreation use. Size may range from one to five acres, however park size can exceed five acres if the neighborhood park creates an open space that services an entire neighborhood or a group of neighborhoods; or incorporates physical features that are an asset to the community.

Neighborhood parks shall be accessible via residential streets. Front facing lots are encouraged around the perimeter. Neighborhood parks shall include benches and walking paths. Neighborhood Parks may include but are not limited to: tennis courts, racquetball courts, basketball courts, volleyball courts, ball fields, swings, slides, playgrounds, dog parks, community gardens, restrooms, picnic units, shelters and parking lots.



# GREENWAY

Greenways typically follow natural or constructed features such as streams or roads and are designed to incorporate natural settings such as creeks and significant stands of trees within neighborhoods, and are used for transportation, recreation, and environmental protection. Greenways differ from parks; plazas and squares in that their detailing is natural (i.e. informally planted) except along rights-of-way, and may contain irregular topography.



Design of the greenway should incorporate conservation of

#### RECREATION AND OPEN SPACE OPTIONS

existing mature tree canopy and landscape, protection of existing natural drainage ways and creeks. Improvements shall include paved walks/trails and benches, and trash and trash recycling receptacles.

C. Permitted uses of recreation and open space

Uses of recreation and open space may include the following:

- 1. Conservation areas for natural, archeological or historical resources;
- 2. Meadows, woodlands, wetlands, wildlife corridors, game preserves, or similar conservation-oriented areas;
- 3. Pedestrian or multipurpose trails;
- 4. Passive recreation areas;
- 5. Active recreation areas, provided that impervious surfaces is are limited to no more than 50 percent of the total recreation and open space;
- 6. Above-ground utility rights-of-way, provided the area does not exceed 50 percent of the required recreation and open space;
- 7. Agriculture uses, provided that all applicable best management practices are used to minimize environmental impacts;
- 8. Landscaped stormwater management facilities;
- 9. Easements for drainage, access, and underground utility lines; and
- 10. Other conservation-oriented uses compatible with the purposes of this chapter.
- D. Prohibited uses of recreation and open space

Recreation and open space shall not include roads (except for road crossings as expressly provided above) and parking lots.

- E. Ownership and management of recreation and open space
  - 1. Ownership

Recreation and open space shall be accepted and owned by one of the following entities:

(a) City of Fairfax

For those areas that will be owned by the city and available for use by the <u>public</u>, Thethe responsibility for maintaining the recreation and open space, and any facilities <u>in those areas</u> shall be borne by the city, subject to city council approval.

- (b) Land conservancy or land trust
  - For those areas subject to a land conservancy or land trust, Thethe responsibility for maintaining the recreation and open space and any facilities in those areas shall be borne by a land conservancy or land trust recognized by the laws of the Commonwealth of Virginia.
- (c) Common interest community association or similar entity

  A common interest community association or similar entity representing residents of the subdivision shall own the recreation and open space. For those areas that will be covered by the covenants of a common interest community association or similar entity, Thethe responsibility for maintaining the recreation and open space, and any facilities in those areas shall be borne by thea common interest community association or similar entity in accordance with the requirements of §4.13.
- (d) Private landowner Landowner

For those areas not covered by any of the entities described in paragraphs (a), (b), or (c), the A private landowner may retain ownership of recreation and open space. The responsibility for maintaining the recreation and open space and any facilities in those areas shall be borne by the private-landowner.

2. Management

Applicants shall submit <u>as part of the proposed master development plan</u> and record, upon approval <u>of that master development plan</u>, a plan for the management of recreation and open space and other common facilities that:

(a) Allocates responsibility and guidelines for the maintenance and operation of the recreation and open space, and any facilities located thereon, including provisions for ongoing maintenance and for long-term capital improvements;

- (b) Estimates the costs and staffing requirements needed for maintenance and operation of, and insurance for, the recreation and open space and outlines the means by which such funding will be obtained or provided;
- (c) Provides that any changes to the plan for the management of recreation and open space and other common facilities must be approved by the city council as an amendment to the master development plan; and
- (d) Provides for enforcement of the plan for the management of recreation and open space and other common facilities.
- 3. Maintenance
  - (a) Passive recreation and open space maintenance is limited to removal of litter, removal of dead tree and plant materials and brush; and, weeding, and mowing.
  - (b) No specific maintenance is required for agricultural uses.
  - (c) Active recreation and open space areas shall be accessible to all residents of the development. Maintenance is limited to ensuring that there exist no hazards, nuisances or unhealthy conditions.
- F. Legal instrument for permanent protection
  - 1. The All recreation and open space in planned development districts shall be protected in perpetuity by a binding legal instrument that is made a part of the master development plan and is recorded with the deed among the land records of Fairfax County. The instrument shall be one of the following:
    - (a) A permanent conservation easement in favor of either:
      - (1) A land trust or similar conservation-oriented nonprofit organization with legal authority to accept such easements. The organization shall be bona fide and in perpetual existence and the conveyance instruments shall contain an appropriate provision for re-transfer in the event the organization becomes unable to carry out its functions; or
      - (2) A governmental entity with an interest in pursuing goals compatible with the purposes of this chapter. If the entity accepting the easement is not the city, then a third <u>party</u> right of enforcement favoring the city shall be included in <u>the master development plan and in the easement</u>; or
      - (3) Another person or entity that meets with the approval of the city council.
    - (b) A permanent restrictive covenant for conservation purposes in favor of a governmental entity.
    - (c) An equivalent legal tool that provides permanent protection, if approved by the city attorney.
  - 2. The instrument for permanent protection shall include clear restrictions on the use of the recreation and open space. These restrictions shall include all restrictions contained in this chapter, as well as any further restrictions the applicant chooses to place on the use of the recreation and open space as may be approved by the city council when it approves the master development plan.
- G. Alternative compliance

<u>Upon the request of the applicant in the master development plan.</u> The the city council may approve alternatives to the recreation and open space requirements of §3.8 based upon exceptional design or recreational amenities.

BE IT FURTHER ORDAINED, by the City Council of the City of Fairfax, Virginia, that Chapter 110, Article 4, §4.5.5, of the Code of the City of Fairfax, Virginia, is hereby amended as follows:

#### §4.5.5. Transitional yards

C. Transitional yard types

There are three types of required transitional yards that may occur on any given parcel (for the specific width and plant material for each transitional yard classification see §4.5.5.D).

2. Project boundary transitional yards
Project boundary transitional yard requirements are established to mitigate the
effect of planned developments on adjacent properties. Where a project boundary
transitional yard is required, such transitional yard shall be in accordance with one

of the following alternatives as specified for the respective planned development district (§3.8.3, §3.8.4, §3.8.5 and §3.8.6): The following shall be used to determine project boundary transitional yard requirements.

- (a) No transitional yard is required where the width of the project's perimeter single-family detached residential lots is equal to or greater than the minimum lot width of the adjoining single-family detached development or the minimum lot width required by the respective single-family detached zoning district applied that applies to any adjoining undeveloped parcel.
- (b) Where narrower lot widths are provided (narrower than the minimum lot width of the adjoining development or the minimum lot width required by the zoning district applied to any adjoining undeveloped parcel) Except as provided in paragraph (a) above or unless modified by the city council in the approval of a master development plan, the following boundary transitional yards shall be provided along project boundaries in accordance with §4.5.5.D.: Project boundary transitional yards shall not be required along arterial or collector streets.
  - (1) PD-R: TY2 transitional yards
  - (2) PD-M: TY3 transitional yards
  - (3) PD-C: TY3 transitional yards
  - (4) PC-I: TY4 transitional yards

BE IT FURTHER ORDAINED, by the City Council of the City of Fairfax, Virginia, that Chapter 110, Article 6, §6.4, of the Code of the City of Fairfax, Virginia, is hereby amended as follows:

### §6.4.1. Applicability

- A. Amendments to the zoning map shall be made in accordance with the provisions of §6.4. The city council shallmay consider amendments to the zoning map, as may be required or requested from time to time.
- B. Rezoning shouldrequests shall correspond with the boundary lines of existing or proposed platted lots or parcels. Where the boundaries of a rezoning request stop short of an exterior property line, it must be possible to subdivide and develop that portion of the property outside the proposed rezoning boundary in accordance with the existing zoning and other requirements of this chapter.

## §6.4.2. Initiation

A rezoning may be initiated by:

- A. The affirmative vote of the city council or the planning commission, provided, however, that neither the city council nor the planning commission shall have any authority to initiate an application requesting a rezoning to any planned development district; or
- B. An owner of land within the city, or an authorized agent or representative (§6.2.3.B), may submit an application for rezoning, including an application requesting a rezoning to any planned development district.

## §6.4.3. Pre-application meeting

Applicants submitting rezoning applications shall hold a pre-application meeting as described in §6.2.1.

# §6.4.4. Application requirements

- A. An application for a rezoning shall be submitted in accordance with §6.2.3.
- B. If an applicant for rezoning wishes to submit proffers, such proffers may be submitted as part of the application. (See also §6.4.10) No proffers will be filed or accepted in conjunction with rezoning applications requesting a planned development district, as the master development plan submitted by the applicant for a proposed planned development shall itself constitute the applicant's proposal and binding commitment for that development.

# §6.4.5. Notice and hearings

The city shall hold all required public hearings and give notice in accordance with §6.2.5.



## §6.4.6. Action by director of community development and planning

The director of community development and planning shall review each proposed rezoning application, including any proffers, in accordance with the approval considerations of §6.4.9, and distribute the proposed plan to appropriate agencies and reviewers. Based on the results of those reviews, director will provide a report and recommendation to the planning commission and city council.

### §6.4.7. Action by planning commission

After receiving the director's report, the planning commission shall review the proposed rezoning, including any proffers (§6.4.10), in a public hearing and in accordance with the approval considerations of §6.4.9, and recommend that the city council approve the application, approve with modifications or conditions recommend that the application be revised and recommend that the city council approve the application if so revised, table or defer the application, or recommend that disapprove the proposed rezoning be disapproved by the city council.

#### §6.4.8. Action by city council

After receiving the planning commission's recommendation, the city council shall review the proposed rezoning, including any proffers (§6.4.10), in a public hearing and in accordance with the approval considerations of §6.4.9 and as otherwise required by law, and approve, approve with modifications, table, or defer, or disapprove the proposed rezoning.

## §6.4.9. Approval considerations

In determining whether to approve, approve with modifications or conditions, or disapprove a proposed rezoning to any district other than a rezoning requesting a planned development district, planning commission and city council shall consider any proffers, and the following:

- A. Consistency Substantial conformance with the comprehensive plan;
- B. Whether the Any greater benefits the proposed rezoning provides greater benefits to the city than would a development carried out in accordance with the purpose for the current zoning district (§3.2), and otherwise applicable requirements of this chapter; and
- C. Suitability of the subject property for the development and uses permitted by the current versus the proposed district; and

- D. Adequacy of existing or <u>proffered proposed</u> public <u>facilities such as public</u> <u>transportation facilities</u>, <u>public safety facilities</u>, <u>public school facilities</u>, <u>and public parks infrastructure</u>, including, but not limited to transportation infrastructure, utility infrastructure, schools, <u>public safety</u>, and recreation and open space.;
- E. Adequacy of existing and proposed public utility infrastructure;
- F. Compatibility of the proposed development with adjacent and nearby communities; and
- G. Consistency with the stated purpose of the proposed district.

### §6.4.10. Proffers

#### A. Intent

The intent of §6.4.10 is to provide, pursuant to the authority granted to the city by § 15.2-2303, Code of Virginia, a more flexible and adaptable method to cope with situations found in such zones whereby a zoning reclassification may be allowed, subject to certain conditions proffered by the rezoning applicant, for the protection of the community.

B. SiteGeneral development plan

In granting applications for rezonings to districts other than planned development districts, the decision-making bodycity council may accept, through proffering or otherwise as permitted by law, development of the subject property as shown on a proffered mastergeneral development plan.

C. Proffer of conditions

An owner may voluntarily proffer reasonable conditions including cash, real property, services, land use restrictions and other conditions, in addition to the regulations established elsewhere in this chapter, as part of an application requesting an amendment to the zoning district regulations or the official zoning district map(s) or a change in zoning of individual parcel(s). No proffers will be submitted by the applicant or accepted by the city council in conjunction with applications requesting a rezoning to a planned development district. In addition, all conditions proffered shall be consistent comply with the requirements of the §\$15.2-2303; and 2303.4; of the Code of Virginia, and any other applicable provisions of the Code of Virginia.

D. Persons entitled to sign proffer statements

- 1. Whenever proffers are submitted to the city council by a rezoning applicant. Thethe proffer statement must be signed by all owners of the subject property. Agents, contract purchasers and alike may not sign the proffer statement.
- 2. If the owner(s) is a corporation, limited liability company or other similar entity, written documentation must be provided that indicates to the satisfaction of the city attorney that the person(s) signing the proffer statement is(are) legally empowered to sign the statement on behalf of that legal entity.

#### E. Procedure

Proffered conditions shall be submitted only in connection with and as an integral part of an application for rezoning and as permitted by applicable law and shall be considered procedurally by the city council and planning commission concurrent with each body's consideration of the application.

- 1. If an applicant for a rezoning desires to proffer reasonable conditions as permitted in §6.4.10, then either the proffers or a statement of intent to submit proffers shall accompany the rezoning application. No proffers will be submitted by the applicant or accepted by the city council in conjunction with applications requesting a rezoning to a planned development district. Within 60 days from the date a statement of intent to submit proffers is filed, the applicant may request a conference with the director to discuss the proffers or any other matter relative to the application, which is deemed pertinent by the applicant or the director.
- 2. The applicant shall submit proffers in writing to the director not less than 21 calendar days prior to the first public hearing on such application before the planning commission. The director shall file such proffers with the zoning administrator, and the proffers shall be attached to, and made a part of the application for a rezoning. The applicant may ehangeamend the proffers or submit additional proffers provided that the changes shall be submitted in writing no less than seven calendar days prior to the public hearing before the planning commission, and shall be forwarded forthwith to the planning commission for its consideration. All proffers, and any subsequent changes including additions, shall be signed by the applicant and the property owner(s). No proffers will be

- submitted by the applicant or accepted by the city council in conjunction with applications requesting a rezoning to a planned development district.
- 3. At or before the first public hearing before the planning commission, the director shall submit recommendations for proffers and forward to the planning commission such recommendations with the proffers proposed by the applicant.
- 4. The planning commission may recommend to the city council <u>any</u> additional proffers, which the commission <u>may</u> deems appropriate <u>or as submitted by the applicant</u>.
- 5. Not less than 17 calendar days prior to the first public hearing before the city council on the subject application, the applicant may submit additional proffers in writing to the director; provided that such additional proffers are among those previously recommended by the director or the planning commission. The director shall file such additional proffers in the manner described in §6.4.10.E.2.
- 6. If the applicant submits additional proffers as provided for in §6.4.10.E.7 less than 17 calendar days prior to the first public hearing before the city council on the subject application, any scheduled public hearing before the city council shall be tabled or deferred and the costs of any additional advertising and expenses of remailing additional notice shall be borne by the applicant.
- 7. If the applicant desires to submit additional proffers or amend previously submitted proffers in a manner that will materially alter the application, the application shall be referred to the planning commission for an additional public hearing and recommendation, and thereafter the application shall be considered as provided in §6.4.10. Costs of additional advertising and expenses of remailing additional notice shall be borne by the applicant.
- 8. In the event that the city council adopts any such proffers as a part of the enactment of an amendment to the zoning map, the zoning administrator shall indicate the existence of such conditions when amending the zoning map by affixing the suffix "(p)" to the zoning district designated for the subject property in any such amendment to the zoning map (e.g., CO(p); RT(p)).

### §6.4.11. Time lapse between similar applications

Except on its own initiative, the city council will not accept, hear or consider substantially the same application for a proposed rezoning within a period of 12 months from the date a similar application was denied, but nothing herein shall prevent the city council and planning commission from accepting, hearing or considering, or the city council from subsequently approving a rezoning application that is substantially the same at any time if it has been initiated the second or subsequent time by the council itself, rather than by the planning commission or a property owner. In no event will the city council have the authority to initiate a rezoning to a planned development district. However, for good cause shown, the city council may waive the foregoing 12 month requirement upon the applicant's request with respect to applications requesting a rezoning to a planned development district or an amendment to a master development plan.

### §6.4.12. Appeals to court

Any final decision of the city council on a rezoning may be appealed within 30 days of the decision in accordance with §6.22.3.

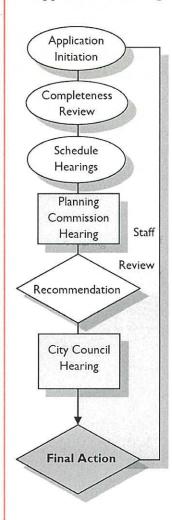
BE IT FURTHER ORDAINED, by the City Council of the City of Fairfax, Virginia, that Chapter 110, Article 6, §6.6, of the Code of the City of Fairfax, Virginia, is hereby amended as follows:

#### §6.6.1. Applicability

- A. <u>Applications for rezonings to Planned planned</u> development <u>applications districts</u> shall <u>occurbe</u> in accordance with the provisions of §6.6 and shall be considered map amendments (rezoning). Upon approval, a planned development district, as governed by the master development plan, shall replace the underlying general <u>zoning</u> district <u>as the zoning district category that applies to the subject property</u>.
- B. Approval of a master development <u>plan</u>, and <u>recordingrecordation of that master</u> <u>development plan</u> in <u>the public records of the city</u>, shall occur before any zoning permit or building permit is issued, and before any development takes place in a planned development district.

## §6.6.2. Pre-application meeting

All applicants submitting planned development <u>district</u> applications shall hold a preapplication meeting in accordance with §6.2.1.



## §6.6.3. Application requirements

Applications for planned development <u>districts</u> shall be submitted in accordance with §6.2.3. Concurrent with an application for <u>a</u> planned development, an applicant shall submit a master development plan <u>that is in accordance with §3.8.2.C. Revisions to a master development plan shall not be accepted by the city less than 21 days prior to a <u>public hearing.</u> In the event an applicant seeks to make revisions to a master development <u>plan less than 21 days prior to a public hearing, the public hearing will be continued or deferred.</u></u>

### A. Additional information

In addition to the information required above, the applicant shall submit a study of the anticipated revenues to the city, the cost to the city to maintain and serve the proposed development, and other pertinentapplicable information pertaining to the economic feasibility of the proposed development. The applicant shall also submit an analysis of potential traffic generation. Such studystudies shall be consistent with the format provided by the director.

#### B. Community benefits

Each application for <u>a rezoning to a planned development reviewdistrict</u> must include a written statement from the applicant describing the community benefits of the proposed development and how the proposed development provides greater benefits to the city than would a development carried out in accordance with the purpose for the current zoning district (§3.2), and otherwise applicable requirements of this chapter. The provision of any such benefits shall be specifically set forth in the master development plan proposed by the applicant in support of such application.

## C. Phasing schedule

If the applicant proposes to develop a planned development in phases, the application shall <u>eontaininclude</u> a proposed phasing schedule <u>as part of the master development plan</u>.

### D. Proffers prohibited

No proffers may be submitted by an applicant or accepted by the city council in the approval of a rezoning to a planned development district. The master development plan submitted by the applicant as part of a request for a rezoning to a planned

development district is intended to present the particulars of the proposed planned development. If a master development plan is approved by the city council, that master development plan, as supplemented by the provisions of this ordinance, will control the development of the subject property that has been rezoned to a planned development district. Any proposal by the applicant to amend an approved master development plan must be approved by the city council.

## §6.6.4. Notice and hearings

- A. The city shall hold all required public hearings and give notice in accordance with §6.2.5.
- B. The applicant for a planned development shall submit the proposed master development plan to the city no less than 21 days before the public hearing date for the proposed rezoning. In the event the applicant for a planned development wishes to make any revisions to the proposed master development plan after such submission but before the planning commission or city council acts on the proposed rezoning, then the revised master development plan shall be submitted to the city no less than 21 days before the date of the new or continued public hearing.
- C. The applicant shall be responsible for any costs and expenses resulting from the need to advertise or otherwise provide public notice for any new or continued public hearing on a revised master development plan.

## §6.6.5. Action by director of community development and planning

The director of community development and planning shall review each proposed rezoning to a planned development application district, including any proffers the proposed master development plan, in accordance with the approval considerations of §6.6.8 and distribute the proposed master development plan to appropriate agencies and reviewers. Based on the results of those reviews, the director will provide a report and recommendation to the planning commission and city council.

### §6.6.6. Action by planning commission

After receiving the director's recommendation and that of the board of architectural review, where applicable, the planning commission shall review the proposed planned development, including any proffers (§6.4.10)the proposed master development plan, in a public hearing and in accordance with the approval considerations of §6.6.8, and recommend that the city council approve the proposed planned development as submitted, approve with modifications or conditions recommend that the application be revised and recommend that the city council approve the application if so revised, table or defer the application, or recommend that disapprove the proposed planned development be disapproved by the city council.

## §6.6.7. Action by city council

After receiving the planning commission's recommendation, the city council shall review the proposed planned development, including any proffers (§6.4.10)the proposed master development plan, in a public hearing and in accordance with the approval considerations of §6.6.8, and approve, approve with modifications or conditions, table, or defer, or disapprove the proposed planned development.

#### §6.6.8. Approval considerations

In determining whether to approve, approve with modifications or conditions, or disapprove a <u>proposed</u> planned development, <u>the planning commission</u> and city council shall consider the following:

- A. Substantial conformance with the comprehensive plan;
- AB. Whether the Any greater benefits the proposed planned development provides greater benefits to the city than would a development carried out in accordance with the current general zoning district regulations or other general zoning district and otherwise applicable requirements of this chapter.
- B. Consistency with the comprehensive plan;
- C. Suitability of the subject property for the development and uses permitted by the general zoning district regulations versus the proposed district;
- D. Adequacy of existing or proposed public facilities such as public transportation facilities, public safety facilities, public school facilities, and public parks;
- E. Adequacy of existing and proposed public utility infrastructure;

- <u>CF</u>.Consistency with the applicable requirements of this chapter, including the general provisions of §3.8.2;
- DG. Compatibility of the proposed planned development with the adjacent community;
- <u>EH</u>.Consistency with the <u>statedgeneral</u> purpose of the <u>respective</u>-planned development districts in §3.8.1 and the <u>generalstated</u> purposes of §3.2.3;
- FI. Compatible Compatibility relationships between of each component of the overall development with all other components of the proposed planned development;
- GI. The quality of design intended for each component of the project and the ability of the overall master development plan to ensure a unified, cohesive environment at full build-out;
- HK.Self-sufficiency requirements for each phase of the overall project of §3.8.2.H;
- <u>HL</u>. The effectiveness with which the <u>proposal proposed planned development</u> protects and preserves the ecologically sensitive areas within the development; <u>and</u>
- J. Adequacy of existing or proffered public infrastructure, including, but not limited to transportation infrastructure, utility infrastructure, schools, public safety, and recreation and open space; and
- KM. Whether The extent to which the residential component of the proposed planned development promotes the creation and preservation of affordable housing suitable for meeting supporting the current and future needs of the city.

## §6.6.9. Action after approval

#### A. General

- 1. Upon approval of a planned development rezoning by the city council the district shall be deemed established. The approved master development plan shall be recorded in the public records of the city and the zoning map amended. All documents submitted by an applicant in support of an application requesting a rezoning to a planned development district, including the approvedor an amendment to a master development plan, shall be considered an integral part of the approved proposal.
- 2. The approved planned development and associated master development plan shall run with the land and shall be binding on the original applicant as well as all successors, assigns and heirs. If the owner of property that is the subject of a master development plan wishes to develop that property in a manner that conflicts with or is inconsistent with the master development plan, then an amendment of the master development plan by the city council will be required. To the extent the owner of property that is the subject of a master development plan may seek to make minor modifications to the development shown on the master development plan, the zoning administrator may approve minor modifications to the master development plan if those minor modifications do not materially alter and are in substantial conformance with the character of the master development plan and are consistent with the purposes and intent of this chapter.

### B. Site plan review/subdivision

- Approval of a planned development rezoning and master development plan does
  not constitute site plan approval or subdivision approval (if the property is to be
  further subdivided), except where the master development plan complies with the
  requirements for and is approved by the city council as a site plan and/or
  preliminary plat.
- 2. Property to be further subdivided shall obtain approval in accordance with the subdivision regulations of Chapter 86. Where a preliminary plat has been approved, the applicant may move forward to provide construction plans and a final plat.
- 3. Property not to be further subdivided shall obtain site plan approval as set forth in §6.8.

#### §6.6.10. Time lapse between similar applications

The city council will not accept, hear or consider substantially the same application for a proposed planned development within a period of 12 months from the date a similar application was denied, except on its own initiative. However, for good cause shown, the city council may waive the foregoing 12 month requirement upon the applicant's request with respect to applications requesting a rezoning to a planned development district or an amendment to a master development plan.

# §6.6.11. Appeals to court

Final decisions of the city council on planned development may be appealed within 30 days of the decision in accordance with §6.23.

This ordinance shall become effective upon adoption.

PLANNING COMMISSION PUBLIC HEARING: March 12, 2018

CITY COUNCIL PUBLIC HEARING: March 27, 2018

ENACTED: March 27, 2018

Want Mey 2 Mayor 4/24/18 Date

ATTEST:

Votes

Councilmember DeMarco Aye Councilman Greenfield Aye Councilmember Miller Aye Councilmember Passey Aye Councilmember Schmidt Aye Councilmember Stehle Aye

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